Equity Implications of Atlanta Vehicle Inspection & Maintenance (I/M) Program

Environmental Policy: A Multinational Conference on Policy Analysis and Teaching Methods June 11-13, 2009 Seoul, South Korea

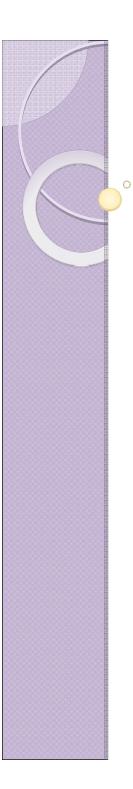
Anupit Supnithadnaporn gtg065t@gatech.edu, gtg065t@gmail.com School of Public Policy Georgia Tech

Acknowledgement

• KDI School for supporting traveling grant

• Dissertation Committee Members:

- Dr. Douglas Noonan Chair
- Dr. Susan Cozzens
- Dr. Marco Castillo
- Dr. Michael Rodgers
- Dr. Michael Chang



Outlines

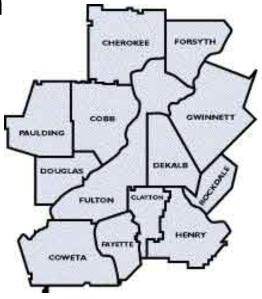
- Background of I/M program
- I/M program: Costs of motorists
- Research question
- Data sources
- Hypotheses & models
- Samples & methods
- Results
- Conclusion
- Policy Implication

Background of I/M Program

- Severe air pollution problem in Atlanta
 - Violation of I-hr national standard for ozone
 - Main source of ozone precursors is vehicles
 - Clean Air Act Amendment 1990 mandate state to set up vehicle I/M program

Atlanta vehicle I/M program

- 3 years or older
- Registered in 13 counties
- Gasoline engine
- Few exemptions



I/M Program: Costs of Motorist

Expectations

- Vehicles kept clean
 - Optimal operating condition
 - Regular maintenance (at least once a year)
- Air getting cleaner

Benefit

 Unharmed human health

- Short-run Costs
 - Inspection fee
 - Travel time & cost
 - Waiting time
 - Repair costs
 - Pre-inspection
 - Post-inspection (if failing 1st test)
- Long-run Costs
 - Total cost of ownership (TCO)

Research Question

- Focus on Short-run costs
 - Data limitation (I yr cross-section)
- Focus on Repair costs
 - Other costs assumed similar across income groups
- Use Proxy of Repair costs: Fail the Ist inspection
 - Data limitation
 - Unobserved pre-test repair costs
 - Measurement error of post-test repair costs

Are vehicles owned by low-income households likely to *fail the first inspections* more than those owned by high-income?



Hypotheses & Models

Dependent Variable:

Probability of a vehicle failing the Ist inspection (p)

p = Proxy of POST-inspection repair costs

$$\ln\left(\frac{p}{1-p}\right) = \beta_0 + \beta_1 \ln come + \varepsilon; H_A : \beta_1 < 0$$

Vehicle owned by LOW-income household is MORE likely to fail \checkmark

LOW-income household bears MORE of (POST-test) repair costs

 $\ln\left(\frac{p}{1-p}\right) = \beta_0 + \beta_1 \operatorname{Income} + \beta_j \operatorname{Motorist} + \beta_k \operatorname{Vehicle} + \varepsilon; H_A : \beta_1 < 0$

Income = Proxy of PRE-inspection repair costs (maintenance) Vehicle owned by LOW-income household is MORE likely to fail HIGH-income household bears MORE of (PRE-test) repair costs



Data sources

I/M Inspection Records 2000



Vehicle Characteristics Make, Model Year Type, Cylinder, etc. Location

Pass-Fail results





Atlanta Household Travel Survey 2001-2002

Income Block group CENSUS 2000 Vehicle group AHTS 2001-2002

Samples & Methods

- Aggregate-income sample (685,714)
 - No individual income for each vehicle
 - Possible bias results
- Logistic models
 - Simple regression
 - Median imputation of income
 - Monte-Carlo methods
 - Simulate artificial individual income
 - Heterogeneous vs.
 Homogeneous grouping

- Individual-income sample (465)
 - Individual income for each vehicle available
 - Small sample size
- Logistic models
 - Simple regression
 - Bootstrap methods

Results: Bootstrap & Monte Carlo

Dependent Variable: Ln (Odds of Failing 1 st Inspection) H ₀ : Odds of Failing 1 st Inspection groups							Restricted Model	
	Table 7, 8 (A)							
Main Independent \ Ln(Annual Househo	Observed Individual AHI		Simulated Individual AHI		Group AHI			
Estimation Methods	Income Data	Coef.	z	Coef.	z	Coef.	Z	
Bootstrap Logit	AHTS	-0.619	-1.53	-	-	-	-	
Logit	AHTS	-0.619	-1.72	-	-	-	-	
Monte Carlo Logit	CENSUS	-	-	-0.12	-22.4	-	-	
Monte Carlo Logit	AHTS	-	-	-0.18	-23.3	-	-	
Logit	CENSUS	-	-	-	-	-0.572	-49.6	
Logit	AHTS	-	-	-	-	-0.98	-58.0	
Observations		46	5	685,714		685,714		

Results: Bootstrap & Monte Carlo

Dependent Variable: Ln (Odds of Failing Ist Inspection)

 H₀: Odds of Failing Ist Inspection are the <u>same</u> across income groups, given <u>same vehicles</u>
 → Same level of PRE test repair

Unrestricted Model

Table 7, 8 (B)

Main Independent Variables: Ln(Annual Household Income)		Observed Individual AHI		Simulated Individual AHI		Group AHI	
Estimation Methods	Income Data	Coef.	z	Coef.	z	Coef.	z
Bootstrap Logit	AHTS	-0.282	-0.57	-	-	-	-
Logit	AHTS	-0.282	-0.75	-	-	-	-
Monte Carlo Logit	CENSUS	-	-	-0.031	-5.25	-	-
Monte Carlo Logit	AHTS	-	-	-0.020	-2.57	-	-
Logit	CENSUS	-	-	-	-	-0.261	-16.83
Logit	AHTS	-	-	-	-	-0.152	-8.05
Observations		465		685,714		685,714	
-	AHTS		-				



Results: Homogeneous vs. Heterogeneous Grouping

Dependent Variable: Ln	
(Odds of Failing I st Inspection)	U

Restricted Model Unrestricted Model Table I 0 (A), (B) 6 Samples

Main Independent Variable	Highly Homogeneous Income Group			Highly Heterogeneous Income Group			
Ln(Annual Household Income)	Gini	SD	CV	Gini	SD	CV	
Block Group Median AHI	-0.462	-0.381	-0.385	-0.524	-0.591	-0.638	
(z statistics)	(7.20)	(5.01)	(5.15)	(8.09)	(8.79)	(11.0)	
Block Group Median AHI	-0.093	-0.144	-0.157	-0.302	-0.239	-0.308	
(z statistics)	(0.65)	(1.02)	(1.17)	(2.88)	(2.28)	(3.23)	
Observations	13,907	13,975	14,120	13,721	14,016	13,716	

Results: Summary

Income Variables	Model Specifications						
	Restricted	Unrestricted					
Observed income							
Individual income	-0.62*	-0.28 Unbiased estimates					
Group income	-1.31***	-1.19*** Ecological fallacy					
Simulated income							
Individual from block group info	-0.12***	-0.03*** Not substantive effect					
Individual from vehicle group info	-0.18***	-0.02*** Not substantive effect					
Group level income							
<u>Median group income</u>							
Census block group	-0.57***	-0.26*** Ecological fallacy					
Vehicle characteristics group	-0.98***	-0.15*** Ecological fallacy					
Census block group income							
Heterogeneous group	-0.59***	-0.30*** Ecological fallacy					
Homogeneous group	-0.38***	-0.14 Unbiased estimates					

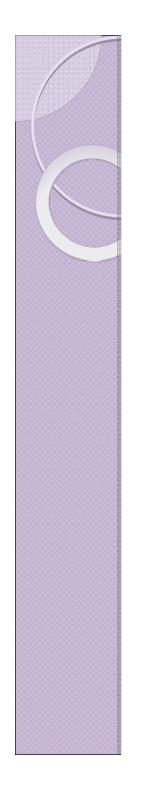


Conclusion

- Vehicles owned by low-income household is MORE likely to fail the 1st inspection
 - Low-income households bear more burden (POST test repair cost) in complying with I/M program
- Vehicles owned by low-income household is EQUALLY likely to fail the Ist inspection, given the same vehicles
 - Low-income households maintain (PRE test repair costs) their vehicles roughly the same level as highincome households
- Cost of I/M compliance is NOT equally distributed across income groups

Policy Implications

- Clean vehicles \rightarrow Clean air?
 - Low-income owners cannot afford the costs
 - Clean-for-a-day phenomena
 - Ineffective repair last for a short-period
 - 'Wash sale' to people living outside I/M areas
 - Illegal driving without registration
- Supplemental programs may help...
 - Repair subsidy
 - Old vehicle scrapping program: Orange county, CA
 - Warning: fungibility



Comments & Suggestions ???

Thank You for Your Time ...

Appendix: Summary statistics of two Samples

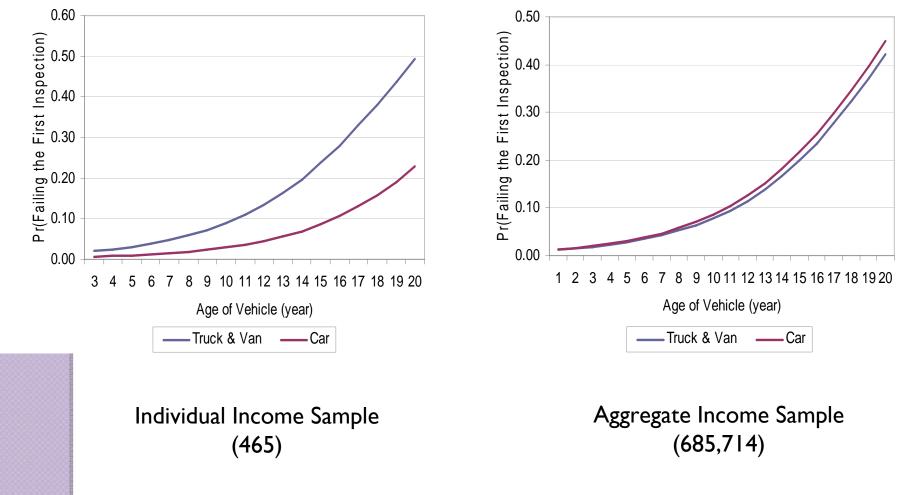
	Aggregate-Income Sample Individual-Income Sample		Difference							
Variables	Mean	Std. Div.	Min	Max	Mean	Std. Div.	Min	Max	t z	P(T > t) P(Z > z)
Dependent Variables										
First inspection result (Pass = 0; Fail = 1)	0.07	0.25	0	1	0.05	0.23	0	1	1.69	0.09
Independent Variables										
Household income (\$US)										
Observed Ln of individual income					10.83	0.6	8.52	11.51		
Ln of <i>block</i> group median income	10.94	0.39	7.82	12.21						
Ln of vehicle group median income	11.01	0.26	8.52	11.51						
Owner characteristics in the block group										
Median age of population (year)	34.2	4.76	12.6	75.4						
Percent black population	0.26	0.3	0	1						
Percent other ethnic population	0.09	0.08	0	0.72						
Percent Latino population	0.07	0.1	0	0.84						
Percent male population	0.49	0.04	0.13	1						
Black					0.26	0.44	0	1		
Other					0.14	0.35	0	1		
Vehicle characteristics										
Age (year)	6.81	3.61	0.5	19.5	6.93	3.31	3	20	-0.78	0.43
Ln of mileage	9.09	3.28	0	13.82	11.41	0.56	8.21	12.91	-88.31	0
Displacement (liter)	3.03	1.17	1	7.4	2.94	1.05	1	5.9	1.85	0.07
Location of production: European	0.05	0.22	0	1	0.07	0.25	0	1	-1.98	0.05
Location of production: Asian	0.2	0.4	0	1	0.24	0.43	0	1	-2.16	0.03
Location of production: Other	0.12	0.33	0	1	0.12	0.33	0	1	0	1
Fuel Induction: EFI	0.16	0.36	0	1	0.21	0.41	0	1	-2.94	0
Fuel induction: FI	0.21	0.41	0	1	0.22	0.42	0	1	-0.53	0.6
Fuel induction: MFI	0.33	0.47	0	1	0.29	0.45	0	1	1.83	0.07
Exhaust gas recirculation (EGR)	0.78	0.41	0	1	0.76	0.43	0	1	1.04	0.3
Thermostatic air cleaner (TAC)	0.1	0.3	0	1	0.07	0.25	0	1	2.16	0.03
Type: Car	0.73	0.44	0	1	0.72	0.45	0	1	0.49	0.63
Type: Van	0.14	0.35	0	1	0.18	0.39	0	1	-2.48	0.01
Number of groups										
Census block groups		4,1	57			-				
Vehicle groups		1,0				-				
(Make-Model Year-Cylinder-Type)		, -								
Observations		685,7	714			46	5			

Appendix: Summary statistics of simulated income

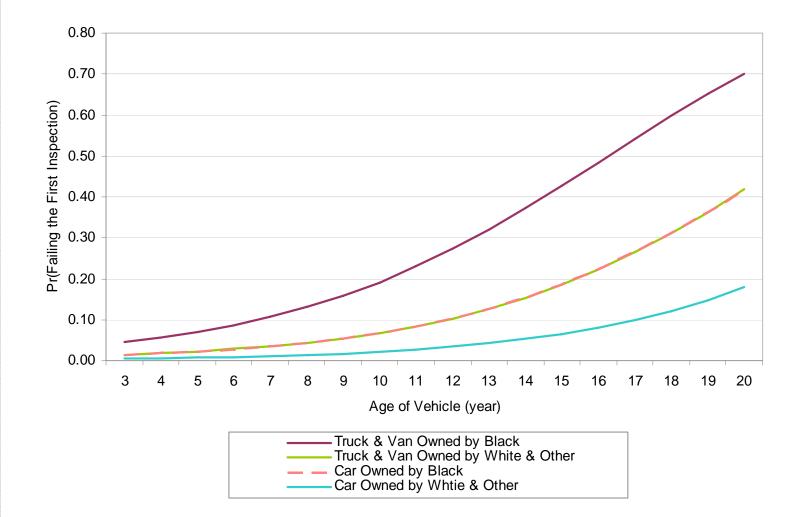
Descriptiv	e Statistics	Empirical Distribution		Log-Norma	al Distribution
Descriptiv	e Statistics	AHTS 2001	CENSUS 2000	AHTS 2001	CENSUS 2000
Mean		10.915	10.837	10.915	10.837
Standard de	eviation	0.583	0.887	0.615	0.887
Minimum		8.517	8.517	3.998	5.625
Maximum		11.513	12.612	15.950	15.678
1st	Percentile	8.517	8.517	9.178	8.624
5th	Percentile	9.616	8.517	9.856	9.349
10th	Percentile	10.127	9.741	10.142	9.707
25th	Percentile	10.714	10.373	10.559	10.269
50th	Percentile	11.120	10.906	10.967	10.857
75th	Percentile	11.379	11.374	11.326	11.425
90th	Percentile	11.513	11.828	11.599	11.940
95th	Percentile	11.513	12.070	11.801	12.256
99th	Percentile	11.513	12.612	12.257	12.880
Skewness		-1.478	-0.667	-0.597	-0.136
Kurtosis		5.784	3.704	5.018	3.346
Total sampl	ing dist.	1000	1000	1000	1000



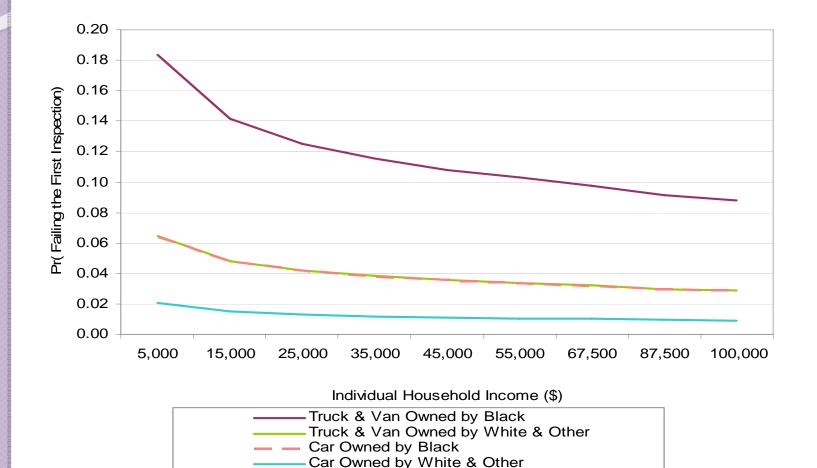
Appendix: Effects of vehicle age and type



Appendix: Effect of vehicle age, type and owner's ethnicity



Appendix: Effects of owner's income & ethnicity and vehicle type



Appendix: Effects of share of black population in block group and vehicle age

